

# CRS Report for Congress

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## Budget FY2000: A Chronology with Internet Access

February 1, 1999

Susan E. Watkins  
Senior Research Librarian  
Congressional Reference Division

This report provides a select chronology of congressional and presidential actions and documents related to major budget events in calendar year 1999, covering the FY2000 budget (October 1, 1999-September 30, 2000). While the paper copy provides numerous Internet addresses, congressional offices can also use the Internet version of this report to access active links to appropriations and budget legislation, budget and economic data tables, pie charts, glossaries, selected testimony, publications, the President's budget documents, and CRS products.

For additional information, see CRS Report 98-96, Budget Surpluses: Economic Effects of Debt Repayment, Tax Cuts, or Spending: An Overview, by William Cox and CRS Report 98-721, Introduction to the Federal Budget Process, by Robert Keith. This chronology will be updated as needed.

# Budget FY2000: A Chronology with Internet Access

## Summary

This is a select chronology of, and a finding guide for information on, congressional and presidential actions and documents related to major budget events in calendar year 1999, covering the FY2000 budget (October 1, 1999 — September 30, 2000). Brief information is provided, as needed, on the President's budget, congressional budget resolutions, appropriations measures (regular, continuing, supplementals, and rescissions), budget reconciliation, House and Senate votes, publications, testimony, charts, and tables.

In using this online version, one can click on the highlighted (underlined) section and be connected to full-text CRS products, documents, publications, testimony, and data tables. Internet addresses [[http://](#)] are provided in the printed copy of this report, so that the reader can consult cited information.

Examples of Internet connections to full-text material found in this report include CRS products, when they become available, on the budget process, reconciliation, and each of the 13 appropriation bills, pie charts such as "The Federal Dollar — Where the Money Comes From and Where it Goes," Congressional Budget Office (CBO) publications including the *Economic and Budget Outlook: Fiscal Years 2000-2009*, and General Accounting Office (GAO) reports such as *Federal Debt: Answers to Frequently Asked Questions*.

Other Internet-linkages provide full access to budget, surplus/deficits, debt, economic data tables and charts, selected congressional testimony, and bills, reports, and public laws for FY1997-FY2000 appropriations legislation.

If Internet access is not available, addresses and phone numbers are listed for congressional committees, executive branch agencies mentioned in this report, and the sources of other publications.

**Congressional offices using a printed copy of this CRS product can check the CRS Products Page on the Internet to see whether there is a later edition than February 1, 1999 of this report.**

[<http://www.loc.gov/crs/products/apppage.html>]

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# Budget FY2000: A Chronology with Internet Access

## **FY2000 CRS Budget Series: February 8, 9, 12, 1999**

A series of seminars will be presented by CRS area specialists on aspects of President Clinton's FY2000 budget. Seminars will include a budget overview and review the President's budget for defense, foreign policy, agriculture, domestic social policy, research and development, and the interior. For more information or to register: [<http://www.loc.gov/crs/products/invite.html>]

## **Status**

**Table 1. Status of Budget Legislation, FY2000**

FY2000 Budget Resolutions, Reports, and Votes		Conference Report		Public Law
House	Senate	House Vote	Senate Vote	<b>President does not sign budget resolutions.</b>
No action yet.	No action yet.	—	—	X

## Congressional Legislative Action

**01/06/99 — House passes H.Res. 5**, A Resolution Adopting Rules for the One Hundred Sixth Congress in Recodified Form, by a vote of 217-204. *CR*, 1/6/99, p. H206, H.Vote #5. Text and debate: H6-H207. Rule XXVIII, General Provisions, Sec. 2 Separate Orders, p. H34, contains information on budget enforcement and also, tenure on the Budget Committee.

## Congressional Documents

**01/29/99 — CBO releases the *Economic and Budget Outlook: Fiscal Years 2000-2009***. “Total federal revenues exceeded spending in fiscal year 1998 by \$70 billion, producing the first surplus in almost 30 years. The Congressional Budget Office (CBO) estimates that under current law, the total budget surplus will reach \$107 billion in 1999 and \$131 billion in 2000 ... When the off-budget spending and revenues of Social Security and the Postal Service are excluded, however, the remaining on-budget transactions show a deficit in those years—\$19 billion in 1999 and \$7 billion in 2000. But CBO projects that those on-budget deficits will give way to on-budget surpluses in 2001 and succeeding years as the total budget surplus climbs to \$381 billion in 2009.”  
[<http://www.cbo.gov/showdoc.cfm?index=1059&sequence=0&from=7>]

**01/27/99 — CBO releases *Sequestration Preview Report for Fiscal Year 2000***.

[<http://www.cbo.gov/showdoc.cfm?index=1060&sequence=0&from=7>]

“The Congressional Budget Office (CBO) estimates that the statutory limits on discretionary spending detailed in this sequestration report would require the Congress and the President to enact lower levels of discretionary spending for fiscal year 2000 than they did for 1999. However, they could increase mandatory spending or reduce revenues by nearly \$3 billion in 2000 without triggering a pay-as-you-go sequestration ... The Office of Management and Budget (OMB) estimates whether a sequestration is required to eliminate a breach of the discretionary spending caps. CBO’s estimates are merely advisory.”

**01/08/99 — CBO releases *Unauthorized Appropriations and Expiring Authorizations***.

[<http://www.cbo.gov/showdoc.cfm?index=1057&sequence=0&from=7>]

“The purpose of the report is to help the Congress adopt authorizing legislation that should be in place before it considers the 13 regular appropriation bills for fiscal year 2000 (which begins October 1, 1999).”

**12/10/98 — CBO releases *Emergency Spending Under the Budget Enforcement Act***.

[<http://www.cbo.gov/showdoc.cfm?index=1050&sequence=0&from=7>]

“CBO was asked to review the current budgetary treatment of emergency spending, highlight recent trends in emergency appropriations, and discuss various options for changing the way policymakers budget for emergencies.”

## Presidential Action and Documents

**02/01/99 — President’s FY2000 Budget Documents released.**

For a description of and access to the budget documents, supporting documents and spreadsheet files, go to: [<http://www.gpo.gov/usbudget>]

*Analytical Perspectives, FY2000*, S/N 041-001-00513-7, \$46  
*Budget of the U.S. Government—Appendix, FY2000*, S/N 041-001-00512-9, \$62  
*Budget of the U.S. Government, FY2000*, S/N 041-001-00511-1, \$30  
*Budget System and Concepts, FY2000*, S/N 041-001-00516-1, \$3.00  
*Budget on CD-ROM, Fiscal Year 2000*, S/N 041-001-00517-0, \$14  
*Citizen's Guide to the Federal Budget, FY2000*, S/N 041-001-00515-3, \$3.25  
*Historical Tables, FY2000*, S/N 041-001-00514-5, \$23  
*Budget Information for States* will be released at a later date.

Supporting budget documents, also available on the Internet, include the *Federal Credit Supplement*, *Object Class Analysis*, *Object Class Analysis—Detail*, and *Balances of Budget Authority*. Also accessible are spreadsheet files in .wk1 and .wk4 formats. (One can hold down the shift key and click on the title to download the spreadsheet file. The files can be viewed using most standard spreadsheet programs.)

**01/19/99 — State of the Union Address and Background Material.** Includes transcript and audio and video access to the State of the Union address. Background material covers the “millennium program, saving social security, livable communities, preserving our lands, climate change initiatives, global economy, 21<sup>st</sup> century schools, support for working families, health care and 21<sup>st</sup> century communities.” [<http://www.whitehouse.gov/WH/SOTU99/>]

#### **Executive Agencies' Communications to Congress**

[<http://www.whitehouse.gov/WH/EOP/OMB/html/agencycomm.html>]

Provides Web links to testimony from cabinet departments and other agencies including Agriculture, Interior, Commerce, Justice, Defense, Labor, Education, State, Energy, Transportation, Health and Human Services, Treasury, Housing and Urban Development, Veterans Affairs, Army Corps of Engineers, Central Intelligence Agency, Environmental Protection Agency, Federal Emergency Management Agency, General Services Administration, National Aeronautics and Space Administration, National Science Foundation, Office of Personnel Management, Small Business Administration, Social Security Administration, U.S. Agency for International Development, U.S. Information Agency, and the U.S. Trade Representative.

#### **Statements of Administration Policy (SAPs)**

[<http://www.whitehouse.gov/WH/EOP/OMB/SAP/>]

Statements and veto indicators on appropriations and non-appropriations legislation that is scheduled for House or Senate floor action. Covers the 105<sup>th</sup> and 106<sup>th</sup> Congresses and can be searched by bill number, appropriations legislation, or Appropriation subcommittees.

#### **White House Virtual Library**

Access to press releases, press briefings, radio addresses, executive orders, remarks, statements, fact sheets, letters to Congress, announcements of appointments, and other documents released by the White House. [<http://www.whitehouse.gov/WH/html/library-plain.html>]

## Where Can I Find ... on the Internet?

### Appropriations Status, CRS Products and Legislation

#### CRS status table of FY1999 appropriations bills:

[<http://www.loc.gov/crs/products/appover.html>]

#### CRS products covering each of the 13 FY1999 appropriation bills:

[<http://www.loc.gov/crs/products/apppage.html>]

#### Full-text FY1999, FY1998 and FY1997 Appropriation Bills, Reports, Laws:

[<http://www.access.gpo.gov/congress/legislation/99appro.html>]

[<http://www.access.gpo.gov/congress/legislation/98appro.html>]

[<http://www.house.gov/appropriations/97bills.htm>]

#### House and Senate Appropriations Committees Home Pages

[<http://www.house.gov/appropriations/>] and [<http://www.senate.gov/~appropriations/>]

**Discretionary Appropriations (CBO).** Estimates of discretionary appropriations budget authority and outlays. (Located at the bottom of the CBO Home Page under “Data Highlights.”)

[<http://www.cbo.gov/>]

**Unauthorized Appropriations and Expiring Authorizations (CBO).** “The purpose of the report is to help the Congress adopt authorizing legislation that should be in place before it considers the 13 regular appropriation bills for fiscal year 2000 (which begins October 1, 1999).”

[<http://www.cbo.gov/showdoc.cfm?index=1057&sequence=0&from=7>]

### Budget Data

#### Budget Time Line

[[http://www.senate.gov/~budget/republican/reference/cliff\\_notes/cliffape.htm](http://www.senate.gov/~budget/republican/reference/cliff_notes/cliffape.htm)]

#### Congressional Budget Process (CRS Budget Fact Sheets)

[<http://lcweb.loc.gov/crs/legproc/newformat/CRSFactSheets/FactSheetMenuNF.html#BudgetProcess>]

#### CRS Budget Resources Page

[<http://www.loc.gov/crs/budget/budpage.html>]

#### CRS Economics Page

[<http://www.loc.gov/crs/economic/econweb.html>]

#### Financial Management Service (U.S. Treasury)

Access to the *Monthly Treasury Statement*, *Treasury Bulletin*, and *Annual Report of the U.S. Government*. [<http://www.fms.treas.gov/fmsnews.html>]

#### President’s Budget Documents

*Economic Report of the President* (Appendix B) contains extensive statistical tables on the economy, employment, population, income, and government finance. *Historical Tables* include detailed data



on the budget, deficit, debt, composition of receipts and outlays, and outlays by agency and by budget enforcement category (mandatory and discretionary). Also included are outlays and budget authority by function and subfunction, data on Social Security, Medicare, health, and government employment. The *Citizen's Guide to the Budget* is a good source for tables, charts and pie charts.  
[<http://www.gpo.gov/usbudget/>]

### **House and Senate Budget Committees Home Pages**

[<http://www.house.gov/budget/>] and [<http://www.senate.gov/~budget/>]

### **House Ways and Means Committee Home Page**

Publishes the *Green Book* with background material and historical statistical data on the major entitlement programs, and this site provides Internet access in text, PDF, and book formats.

[[http://www.house.gov/ways\\_means/](http://www.house.gov/ways_means/)]

### **Senate Finance Committee Home Page**

[<http://www.senate.gov/committee/finance.html>]

## **Congressional Agencies**

### **Congressional Research Service (CRS)**

[<http://lcweb.loc.gov/crs/crstext.html>]

### **Congressional Budget Office (CBO)**

[<http://www.cbo.gov/>]

### **General Accounting Office (GAO)**

[<http://www.gao.gov/>]

### **Government Printing Office (GPO)**

[<http://www.access.gpo.gov/#info>]

## **Cost Estimates of Legislation (CBO)**

[<http://www.cbo.gov/cost.shtml>] “CBO prepares cost estimates and mandates statements for all bills ordered reported by a full committee of the Congress ... Unless listed separately, intergovernmental and private-sector mandates statements for each bill are included in the cost estimate.” Search by bill number, word or phrase, committee, or budget function.

## **Debt**

**“Debt to the Penny.”** The Bureau of the Debt provides daily and historical data:

[<http://www.publicdebt.treas.gov/opd/opd.htm>]

The gross federal debt as of 1/27/99 was \$5,608,643,439,718.59.

The debt as of 9/30/98, the end of FY1998, was \$5,526,193,008,897.62.

## **Debt Per Capita**

To find the debt per capita, divide the debt by the population, using these two sites.

[<http://www.publicdebt.treas.gov/opd/opdpenny.htm>]

[<http://www.census.gov/cgi-bin/popclock>]

***Federal Debt: Who Bears Its Burdens?*** CRS Issue Brief 92049 contains a two-page statistical table appendix showing federal debt, interest on the debt, deficits, and outlays and receipts in billions of dollars and as a percentage of GDP from 1980 to 2003 projections.

## ***Federal Debt: Answers to Frequently Asked Questions (GAO)***

“... the prose is intended to be clear, concise and easily understandable to provide information to a nontechnical audience.” [<http://www.gao.gov/AIndexFY97/abstracts/ai97012.htm>] For an update to this publication, see also ***Budget Issues: An Overview of Federal Debt***, testimony by Paul L. Posner, GAO Director of Budget Issues, before the House Committee on Ways and Means. GAO/T-AIMD-98-221, 6/24/98. [<http://www.gao.gov/monthly.list/jun/jun982.htm> ]

**CRS Report 98-96, *Budget Surpluses: Economic Effects of Debt Repayment, Tax Cuts, or Spending: An Overview*** (6 p.) and **CRS Report 98-346, *Budget Surpluses: Economic & Budget Effects of Using Them for Debt Repayment, Tax Cuts, or Spending*** (full-length version of the *Overview*, 29 p.)

## **Executive Agencies’ Communications to Congress**

[<http://www.whitehouse.gov/WH/EOP/OMB/html/agencycomm.html>]

Provides web links to testimony from cabinet departments and other agencies: Agriculture, Interior, Commerce, Justice, Defense, Labor, Education, State, Energy, Transportation, Health and Human Services, Treasury, Housing and Urban Development, Veterans Affairs, Army Corps of Engineers, Central Intelligence Agency, Environmental Protection Agency, Federal Emergency Management Agency, General Services Administration, National Aeronautics and Space Administration, National Science Foundation, Office of Personnel Management, Small Business Administration, Social Security Administration, U.S. Agency for International Development, U.S. Information Agency, and the U.S. Trade Representative.

## **Glossaries of Appropriations and Budget Terms**

[<http://www.loc.gov/crs/legproc/frames/glossary/cq.html>]

[[http://www.senate.gov/~budget/republican/reference/cliff\\_notes/cliffapi.htm](http://www.senate.gov/~budget/republican/reference/cliff_notes/cliffapi.htm)]

## **Income and Poverty**

[<http://www.census.gov/ftp/pub/hhes/income/histinc/index.html>]

## **Legislation**

**Congressional offices: Use Legislative Information Service (LIS) for access to legislation and CRS analysis.** [<http://www.congress.gov/>]

## **Public: THOMAS**

[<http://thomas.loc.gov/>]

## **Library of Congress (LOC) Home Page**

[<http://www.loc.gov/>]

## **Locating Agencies, Departments and Programs in Appropriation Bills**

“I’m looking for a particular program, but I don’t know which appropriation bill it’s in.”

Indexes for finding specific entities in the 13 appropriation bills can be consulted at:

[<http://www.loc.gov/crs/products/appprogs.html>]

[<http://www.senate.gov/~appropriations/jurisd.htm>]

## **Pie Charts, Graphs and Tables**

***Financial Report to the Citizens.*** Released by the Financial Management Service, Department of the Treasury, 6/04/98. “easy-to-understand report on Federal finances ...” Contains charts and graphs presenting budgetary and economic data. [<http://www.fms.treas.gov/pdf/citizen.html>]

### **The Federal Dollar — Where It Comes From and Where It Goes**

Includes charts and tables covering budget, deficit, debt, and economic data.

[<http://www.fms.treas.gov/pdf/citizen.html>]

### **Economic and Social Statistics Briefing Rooms (Charts and Graphs)**

Current economic and social statistics. Click on the graphic if you want to enlarge it.

[<http://www.whitehouse.gov/fsbr/esbr.html>]

[<http://www.whitehouse.gov/fsbr/ssbr.html>]

## **Statements of Administration Policy (SAPs)**

[<http://www.whitehouse.gov/WH/EOP/OMB/SAP/>]

Statements and veto indicators on appropriations and non-appropriations legislation scheduled for House or Senate floor action. Covers the 105<sup>th</sup> and 106<sup>th</sup> Congresses and can be searched by bill number, by appropriations legislation, or by Appropriation subcommittees.

## **Statistics**

### **Fedstats**

Federal statistics from 70 agencies searchable by keywords, subjects, agencies, and an A-Z index. Regional statistics also available.

[<http://www.fedstats.gov/>]

### **Economic and Social Statistics Briefing Rooms (Charts and Graphs)**

Current economic and social statistics. Click on the graphic if you want to enlarge it.

[<http://www.whitehouse.gov/fsbr/esbr.html>]

[<http://www.whitehouse.gov/fsbr/ssbr.html>]

### **Economic Clock (Census)**

A-Z subject index includes the most recent economic, unemployment, income, and poverty data.

[<http://www.census.gov/econ/www/>]

## **University of Michigan Statistics Center**

Comprehensive coverage of national and international statistics.  
[<http://www.lib.umich.edu/libhome/Documents.center/stats.html>]

## **Dismal Scientist**

National, state, and local economic data, definitions, and analysis.  
[<http://www.dismal.com/>]

## **Surpluses**

***Economic and Budget Outlook for Fiscal Years 2000-2009.*** Released by CBO on 1/29/99.

Internet: [<http://www.cbo.gov/showdoc.cfm?index=1059&sequence=0&from=7>]

Also available in PDF format: [<http://www.cbo.gov/ftpdoc.cfm?index=1059&type=1>]

***Monthly Budget Review*** (CBO). Go to the end of the CBO Home Page to “Data Highlights.”

[<http://www.cbo.gov/>]

**CRS Report 98-96, *Budget Surpluses: Economic Effects of Debt Repayment, Tax Cuts, or Spending: An Overview*** (6 p.) and **CRS Report 98-346, *Budget Surpluses: Economic & Budget Effects of Using Them for Debt Repayment, Tax Cuts, or Spending*** (full-length version of the *Overview*, 29 p.).

**CRS Issue Brief 92049, *Federal Debt: Who Bears Its Burdens?*** Contains a two-page statistical table appendix showing federal debt, interest on the debt, surplus/deficits, and outlays and receipts in billions of dollars and as a percentage of GDP from 1980 to 2003 projections.

**FY1998 Surplus:** On September 30, 1998, President Clinton announced a projected budget surplus of \$70 billion for FY1998, the largest dollar surplus in U.S. history.

[<http://www.pub.whitehouse.gov/uri-res/I2R?urn:pdi://oma.eop.gov.us/1998/9/30/8.text.1>] and

[<http://www.pub.whitehouse.gov/uri-res/I2R?urn:pdi://oma.eop.gov.us/1998/9/30/7.text.1>]

**Surplus Projections.** The Congressional Budget Office (CBO), an agency of Congress, and the Office of Management and Budget (OMB), an executive branch agency, are the two government agencies which issue federal surplus/deficit projections. These projections are included in the CBO publications the *Economic and Budget Outlook* with updates, and its *Monthly Budget Review*. OMB projections are found in the President’s budget documents and in its *Mid-Session Review*.

[[www.cbo.gov](http://www.cbo.gov)] and [<http://www.whitehouse.gov/WH/EOP/OMB/html/ombhome-plain.html>]

**Deficits/Surpluses: Balanced Budgets — Historical.** The last time, before FY1998, that there was a balanced budget or budget surplus, when receipts exceeded outlays, was FY1969 with a \$3,242,000,000 surplus. Prior to FY1977, federal fiscal years began on July 1, and ended on June 30. President Lyndon Johnson was in office when FY1969 began on July 1, 1968, and President Richard Nixon began his term on January 20, 1969.

## **White House**

**Today’s press releases**

[<http://www.whitehouse.gov/WH/html/briefroom-plain.html>]

**Recently Released White House Documents**

[<http://www1.ai.mit.edu/search/white-house-publications?everything+%3Elast-week+%3D400>]

**White House Documents by Category**

[<http://www1.ai.mit.edu/search/white-house-publications>]

**White House Virtual Library**

[<http://www.whitehouse.gov/WH/html/library-plain.html>]

**White House Electronic Publications**

[<http://www.pub.whitehouse.gov/WH/Publications/html/Publications.html>]

**Statements of Administration Policy (SAPs)**

[<http://www.whitehouse.gov/WH/EOP/OMB/SAP/>]

## **Addresses and Phone Numbers**

**Appropriations Committee, House**, H-218 Capitol Building, Washington, D.C. 20515-6015

**Appropriations Committee, Senate**, S-128 Capitol Building, Washington, D.C. 20510-6025

**Budget Committee, House**, 309 Cannon House Office Building, Washington, D.C. 20515-6065

**Budget Committee, Senate**, 621 Dirksen Senate Office Building, Washington, D.C. 20510-6100

**Bureau of the Census**, Publications: (301) 457-4100, Federal Center, Suitland, MD 20233

**Bureau of the Public Debt**, (202) 219-3302, 999 E Street, N.W., Washington, D.C. 20239-0001

**Congressional Budget Office (CBO)**, Publications: (202) 226-2809, 410 Ford House Office Building, Washington, D.C. 20515

**Federal Reserve**, Publications: (202) 452-3245, 20<sup>th</sup> and Constitution Avenue, N.W., Washington, D.C. 20551

**General Accounting Office (GAO)**, Publications: Congressional offices: (202) 512-5388  
Public: (202) 512-6000, P.O. Box 6015, Gaithersburg, MD 20884-6015

**Government Printing Office (GPO)**, Publications: (202) 512-1800 or (202) 512-1808  
Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954

**Office of Management and Budget (OMB)**, (202) 395-3000, Old Executive Office Building, 17<sup>th</sup> and Pennsylvania Avenue, N.W., Washington, D.C. 20503

**Treasury Department**, Publications: (202) 622-2970, 1500 Pennsylvania Avenue, N.W., Washington, D.C. 20220

**White House**, Publications: (202) 395-7332, 1600 Pennsylvania Ave., Washington, D.C. 20505

## **For Additional Reading**

### **CRS Budget Fact Sheets**

[[http://lcweb.loc.gov/crs/legproc/newformat/CRSFactSheets/FactSheetMenuNF.html#Budget Process](http://lcweb.loc.gov/crs/legproc/newformat/CRSFactSheets/FactSheetMenuNF.html#BudgetProcess)]

### **CRS Issue Briefs**

CRS Issue Brief 92049, *Federal Debt: Who Bears Its Burdens?*, by William Cox.

### **CRS Reports**

CRS Report 98-346, *Budget Surpluses: Economic and Budget Effects of Using Them for Debt Repayment, Tax Cuts or Spending* (full-length version of overview listed below), by William Cox.

CRS Report 98-96, *Budget Surpluses: Economic Effects of Debt Repayment, Tax Cuts, or Spending: An Overview*, by William Cox.

CRS Report 98-199, *Budget FY1999: A Chronology with Internet Access*, by Mary Frances Bley.

CRS Report 96-963, *Current Economic Conditions and Selected Forecasts*, by Gail E. Makinen.

CRS Report RL30002, *Defense Budget Primer*, by Mary T. Tyszkiewicz and Stephen Daggett.

CRS Report 98-721, *Introduction to the Federal Budget Process*, by Robert Keith.

CRS Report 98-720, *Manual on the Federal Budget Process*, by Robert Keith.